

# **National Resistance Movement**

Plot 10 Kyadondo Road, Box 7778 Kampala

# THE NATIONAL RESISTANCE MOVEMENT ELECTION REGULATIONS 2025

Election of Party Structures and Party Flagbearers at National Level 2025/2026 – 2030/2031

March, 2025

#### THE NRM (ELECTION) REGULATIONS, 2025.

(Under Article 39(10) of the Constitution of the National Resistance Movement)

These Regulations are made in line with Article 39 (10) (e) of the NRM Constitution.

#### 1. Title

These Regulations may be cited as the **National Resistance Movement** (Election) Regulations, 2025.

#### 2. Application of Regulations;

These regulations apply to all elections carried out by the National Resistance Movement party (here after also referred to as "NRM") party for internal electable positions and for election of Flagbearers for participation in the national elections at all levels of leadership.

### 3. Management and Conduct of Elections.

- (i) All elections shall be conducted by the Electoral Commission of the National Resistance Movement.
- (ii) In line with Art. 39 (11) of the NRM Constitution, the Electoral Commission shall for the purposes of conducting the said elections constitute the following officials as officials of the Electoral Commission;

#### **OFFICIAL**

#### **AREA OF JURISDICTION**

- a. NRM Village Election Officer/Registrar Village/Branch
- b. NRM Parish Election Officer/Registrar Parish/Ward
- c. NRM Sub-county Election Officer/Reg S/County/Town

Council/Mun. Div.

- d. NRM District Election Officer/Registrar Municipality/City Div.
- e. NRM District Election Officer/Registrar District/City

f. NRM EC Leadership

National

#### **PART A**

#### **ELECTION OF PARTY STRUCTURES**

#### 4. Categories of Elections

The following categories of elections shall be conducted under the Structures of NRM;

- a. The Executive Committee (Mainstream),
- b. The Executive Committees of the Special Organs which are;
  - i. The Youth League
  - ii. The Women's League
  - iii. The People with Disabilities League
  - iv. The Elders League
  - v. The NRM/A Veterans League
  - vi. The Workers League (at District Level)
  - vii. The Entrepreneurs League (at District Level)
  - viii. The Historical Leaders Forum

#### 5. Positions for Election

The following positions shall be elected for each of the Committees as specified in (4) (a) & (b) above;

- i. Chairperson
- ii. Vice-Chairperson
- iii. General Secretary
- iv. Secretary for Publicity
- v. Secretary for Finance

#### 6. Levels of Election

The above elections shall be conducted at the following levels;

- i. Village/Branch
- ii. Parish/Ward

- iii. Sub-county/Town Council/Municipal Division
- iv. Municipality/City Division
- v. District/City
- vi. National in that order.

#### 7. Election Procedure

Subject to Article 42 of the Constitution of the NRM, the procedure for election for all positions at all levels as specified the regulations 4, 5 and 6 above, shall be as follows;

- a. Any member who wishes to contest for any of the positions as specified in (5) and (6) above shall express interest to the NRM Electoral Commission Election Officer at that level.
- b. The NRM Electoral Commission shall appoint dates, times and places for nomination and election of the candidates.
- c. There shall be payment of a non-refundable Expression of Interest Fee (See Schedule No. 1).
- d. A person offering him/herself as a candidate for any position shall be nominated by one registered person and seconded by two other registered persons who are members of the electorate at that level in that electoral area.
- e. All elections (for Mainstream Committee and Committees of Special Organs) at each level shall be conducted on the same day and at the same venue, but held in different demarcated areas within the same venue.

- f. Any person who does not belong to the Electoral College at Village/Branch, Parish/Ward, Sub-county/Town Council/ Municipal Division and Municipal/City Division levels shall not be eligible to contest or vote at any of those levels.
- **g.** Where at the time of close of nominations only one candidate is nominated for any office, such a person shall be declared elected unopposed.
- h. Contesting for more than one position at the same level is not allowed.

#### 8. ELECTIONS AT VILLAGE/BRANCH LEVEL

There shall be election of the Executive Committee (Mainstream) and Executive Committees of Special Organs at Village/Branch level.

#### a. Eligibility to Vote

The Electoral College for the Mainstream Committee and Executive Committees of the Special Organs at Village/Branch level shall be comprised of:

- i. Any Ugandan who is 18 years and above and his/her name appears in the NRM Voters Register and has a National Identity Card/Voter Location Slip/Application No. from NIRA shall be eligible to vote for the NRM Village Executive Committee (Mainstream) at the Branch/ Village where he or she is registered.
- ii. Any Ugandan who is 18 years and above and below 35 years old and his/her name appears in the NRM Voters Register and has a National Identity Card/Voter Location Slip/Application No. from NIRA shall be eligible to vote in elections for the NRM

Youth League at the Branch/Village where he or she is registered.

- iii. Where a person wishes to contest as an NRM Flagbearer for a post subject to the national youth Laws, such person shall be eligible to be nominated and to contest as a Flagbearer if the person is aged 18 years and above but below 30 years.
- iv. Any female Ugandan who is 18 years and above and his/her name appears in the NRM Voters Register and has a National Identity Card/Voter Location Slip/Application No. from NIRA shall be eligible to vote in elections for the Women's League at the Branch/Village where she is registered.
- v. Any Ugandan who is 55 years and above and his/her name appears in the NRM Voters Register and has a National Identity Card/Application No. from NIRA shall be eligible to vote in elections of the NRM Elders League at the Branch/Village where he or she is registered.
- vi. Where a person wishes to contest as an NRM Flagbearer for a post on the National Council of Older Persons, such person shall be eligible to be nominated and to contest as a Flagbearer if the person is 60 year old or above.
- vii. Any Ugandan who is a member of the NRA and UPDF Veterans' League and his/her name appears in the NRM Voters Register and has a National Identity Card/Voter Location Slip/Application No. from NIRA shall be eligible to vote in elections of the NRM Veterans League at the Branch/Village where he or she is registered.
- viii. Any Ugandan who is a person with a disability (as defined in Schedule B of the National Council for Disability Act) and his/her name appears in the NRM Voters Register and has a National Identity Card/Voter Location Slip/Application No. from NIRA shall be eligible to vote in elections of the NRM League for

People with Disabilities at the Branch/Village where he or she is registered.

#### b. Eligibility for Contest.

- i. Any Ugandan who is 18 years and above and his/her name appears in the NRM Voters Register and has a National Identity Card/Voter Location Slip/Application No. from NIRA shall be eligible to contest for any NRM Village Executive Committee (Mainstream) position at the Branch/ Village where he or she is registered.
- ii. Any Ugandan who falls under the Leagues as spelt out in 8 (a) (ii), (iii), (iv), (v), (vi) and (vii) above and his/her name appears in the NRM Voters Register and has a National Identity Card/Voter Location Slip/Application No. from NIRA shall be eligible to contest for any League position under which he/she falls at the Branch/ Village where he or she is registered.

#### 9. Campaigns

- i. There shall be campaigns moderated by the NRM Electoral Commission Election Officer at every level of election.
- ii. Any cases or complaints arising from the campaigns shall be filed with the NRM Electoral Commission whose decision on the matter shall be final.
- iii. All Candidates shall be given equal treatment by the NRM Electoral Commission.
- iv. Any Candidate may either alone or in common with others publish campaign materials to solicit votes from the voters.

v. A candidate may use private electronic or print media for his or her campaign.

#### 10. Prohibited Conduct for Candidates

The provisions of the national electoral laws regarding illegal practices, electoral offences and prohibited conduct shall apply to elections under these regulations save that the standard of proof required to enforce internal party discipline shall be on a balance of probabilities.

The party may subject any person accused of illegal practices, electoral offences or prohibited conduct to internal disciplinary mechanisms which, where a person is found guilty, may impose a punishment including a fine or disqualification from the race.

#### 11. Polling Procedure

The Polling Procedure shall apply to all election under these regulation and shall be as follows;

- a. There shall be a Polling Station at every NRM Branch/Village. This Polling Station shall be located in a public/accessible place and shall be specified by the polling officials and made known to the electorate at least 48 hours before the elections.
- b. Each Polling Station shall be demarcated by Tape or sisal strings.
- c. A Presiding Officer (NRM Village Registrar) shall be in charge of each Polling Station, assisted by not more than 2 Polling Assistants.
- d. On the day of Polling, there shall be an NRM Village Baraza where all NRM Voters shall convene at the Polling Station.

- e. During the Baraza, the NRM Village Registrar shall read out names of eligible Voters on the Voters Register and shall separate eligible voters from ineligible voters.
- f. The Presiding Officer shall give voter education to the electorate on the electoral process.
- g. The Presiding Officer shall introduce the Candidates/Candidates' Agents/ Candidates' Portraits to the electorate.
- h. The Presiding Officer shall allocate reasonable time (from 1 to 5 minutes depending on the number of candidates and available time) for candidates to address the electorate.
- i. Each Candidate shall nominate **not more than two (2) Polling Agents** at each Polling Station to witness the polling process.
- j. Polling (lining up) shall commence at 12:00pm and not exceed 1:00pm on Polling Day. Where the Electoral Commission determines that there exist credible circumstances preventing the commencement of polling at the specified time herein, the Electoral Commission may adjust the time for polling at any Polling Station. Such circumstances and adjustment shall be communicated to all candidates.

- k. The Presiding Officer shall ask Candidates or their Agents to stand in a horizontal line with at least two (2) metres separating each Candidate/Agent.
- l. The Presiding Officer shall then ask voters to **line up** behind candidates of their choice.
- m. Polling Assistants shall stand behind each line after all voters have lined behind candidates of their choice.
- n. Criss-crossing of lines by voters after counting of votes has started is not allowed.
- o. In the event that a Candidate's line is long, the Presiding Officer shall ask Voters to make a "U" line in order to fit in the space available.
- p. Voting by Proxy is **not allowed.**
- q. The NRM Electoral Commission has the power to postpone elections and notify stakeholders of a new date.

# 12. Tallying & Announcement of Results

After all willing voters have lined up behind candidates of their choice;

a. The Presiding Officer shall **loudly** count the number of voters in the line behind each candidate/Candidate's Agent/Portrait assisted by Polling Assistants.

- b. The Presiding Officer shall **announce** the number of votes each candidate has got at the Polling Station.
- c. A candidate who obtains the highest number of valid votes after counting shall be declared the winner.
- d. The Presiding Officer shall then fill a Results Transmission Form that shall bear the names of the winners of all the positions of the election (i.e. 30 positions).
- e. After elections at the Branch level, the Presiding Officer shall retain a copy of the Results Transmission Form and shall forward another copy to the NRM Parish Election Officer/Registrar who shall compile a Voters' Register for the elections at Parish level.
- f. Where there is any disagreement on any matter arising out of the electoral process, the disagreement shall be referred to the returning officer and the decision of the Returning Officer's shall be final.

#### 13. ELECTIONS AT PARISH LEVEL

There shall be election of the Executive Committee (Mainstream) and Executive Committees of Special Organs at Parish/Ward level.

#### a. Eligibility to Vote

The Electoral College for the Executive Committee of the Parish Conference shall be comprised of:

- i. Elected Members of the Branch/Village Executive Committees (Mainstream) within the Parish.
- ii. Elected Members of the Executive Committees of Special Organs within the Parish (i.e. Executive Committees of Special Organs at Branch/Village level).

- iii. Elected NRM members on the Village Executive Committee (i.e. members of the Village LC I who are NRM).
- iv. In the case of election of Special Organs, the Electoral College shall be comprised of Executives of that Organ at Branch/Village level.

#### b. Eligibility for Candidature

- i. Any member of the Executive Committee (Mainstream) at Village level within a Parish is eligible to contest for any Executive Committee (Mainstream) position at that Parish level.
- ii. Any member of the Special Organs at Village level within a Parish is eligible to contest for any position of that Special Organ at Parish level.
- iii. For avoidance of doubt, Section 13 (b) (i) and (ii) above means that crossing to contest from the Mainstream Committee to Special Organs or vice-versa is not allowed. In addition, any person that is not a Member of the Mainstream Committee or a member of the Special Organs is not allowed to contest for any position in the two categories of office.

# 14. ELECTIONS AT SUB-COUNTY/TOWN COUNCIL/ MUNICIPAL DIVISION LEVEL

There shall be election of the Executive Committee (Mainstream) and Executive Committees of Special Organs at Sub-county/Town Council/Municipal Division Level.

#### a. Eligibility to Vote

The Electoral College for the Executive Committee of the Sub-county Conference shall be comprised of:

- i. Members of the Parish/Ward Executive Committees (Mainstream) within the Sub-county.
- ii. Members of the Executive Committees of Special Organs within the Sub-county (i.e. Executive Committees of Special Organs at Parish/Ward level).
- iii. NRM members of the Sub-county Council (i.e. the current Councillors at LC III who are NRM.
- iv. NRM members on the Parish Executive Committee (i.e. members of the Parish (LC II) who are NRM).
- v. In the case of election of Special Organs, the Electoral College shall be comprised of Executives of that Organ at Parish/Ward level.

#### b. Eligibility for Candidature

- i. Any member of the Executive Committee (Mainstream) at Parish level within a Sub-county is eligible to contest for any Executive Committee (Mainstream) position at that Sub-county level.
- ii. Any member of the Special Organs at Parish level within a Subcounty is eligible to contest for any position of that Special Organ at Sub-county level.
- iii. For avoidance of doubt, Section 14 (b) (i) and (ii) above means that crossing to contest from the Mainstream Committee to Special Organs or vice-versa is not allowed. In addition, any person that is not a Member of the Mainstream Committee or a member of the Special Organs is not allowed to contest for any position in the two categories of office.

#### 15. ELECTIONS AT MUNICIPAL/CITY DIVISION LEVEL

There shall be election of the Executive Committee (Mainstream) and Executive Committees of Special Organs at Municipal/City Division Level.

#### a. Eligibility to Vote

The Electoral College for the Executive Committee of Municipal Conference shall be comprised of;

- i. NRM Member of Parliament/Flagbearer of that Constituency.
- ii. Municipal Mayor/Flagbearer.
- iii. NRM Municipality Councillors/Flagbearers within the Municipality.
- iv. Members of the Municipal Division Executive Committee (Mainstream) and Executive Committees of Special Organs within the Municipality/City Division.
- v. NRM Members of the Municipal Division Local Government Executive Committees.
- vi. In the case of election of Special Organs, the Electoral College shall be comprised of Executives of that Organ at Municipal Division/City Ward level.

### b. Eligibility for Candidature

i. Any member of the Executive Committee (Mainstream) at Municipal Division level within a Municipality is eligible to contest for any Executive Committee (Mainstream) position at that Municipality level.

- ii. Any member of the Special Organs at Municipal Division level within a Municipality is eligible to contest for any position of that Special Organ at Municipality level.
- iii. For avoidance of doubt, Section 15 (b) (i) and (ii) above means that crossing to contest from the Mainstream Committee to Special Organs or vice-versa is not allowed. In addition, any person that is not a Member of the Mainstream Committee or a member of the Special Organs is not allowed to contest for any position in the two categories of office.

#### 16. ELECTIONS AT DISTRICT/CITY LEVEL

There shall be election of the Executive Committee (Mainstream) and Executive Committees of Special Organs at District/City Level.

#### a. Eligibility to Vote

The Electoral College for the Executive Committee of the District/City Conference shall be comprised of;

- i. NRM Members of Parliament/Flagbearers from the District.
- ii. Members of NRM Historical Leaders Forum from the District.
- iii. Members of NRM District Executive Committee (LC V).
- iv. LC V Chairperson/Flagbearer.
- v. NRM District Councillors/Flagbearers.
- vi. Members of the Executive Committees of Special Organs at Sub-county/Municipal/City Division level.

- vii. Members of Municipal Executive Committees of Special Organs at Municipal level.
- viii. Members of the NRM Sub-county Executive Committees.
  - ix. NRM members of the Sub-county Local Government Executive Committee.
  - x. In the case of election of Special Organs, the Electoral College shall be comprised of Executives of that Organ at Subcounty/Town Council/Municipality/City Division level.

#### b. Eligibility for Candidature

- i. Any Ugandan who is 18 years and above and his/her name appears in the NRM Voters Register and has a National Identity Card/Voter Location Slip/Application No. from NIRA shall be eligible to contest for any NRM District Executive Committee (Mainstream) position in the District/City where he/she is registered. This means that both a member and someone who is not a member of the District Conference is eligible to compete for any position on the Mainstream Committee. However, such a non-member is not eligible to vote for him/herself.
- ii. Any Ugandan who is 18 years and above and his/her name appears in the NRM Voters Register and has a National Identity Card/Voter Location Slip/Application No. from NIRA shall be eligible to contest for any position in the Special Organs at the District/City where he/she is registered, as long as that person meets the requirements for that Special Organ. This means that both a member and someone who is not a member of the Special Organ (at lower levels) is eligible to compete for any position in the Special Organ. However, such a non-member is not eligible to vote for him/herself.

# c. Eligibility of Candidature and Voting for Workers League at District level

Any Ugandan who is a member of any Labour Union registered with the Ministry of Gender, Labour and Social Development, affiliated and fully subscribed to any of the two recognized Labour Unions (NOTU and COFTU) or is a registered non-unionised worker and his/her name appears in the NRM Voters Register and has a National Identity Card/Voter Location Slip/Application No. from NIRA shall be eligible to contest or vote in elections of the NRM Workers League in the District where he or she is registered.

# d. Eligibility of Candidature and Voting for Entrepreneurs League at District level

Any Ugandan who is a member of a registered Business Chamber in Uganda and his/her name appears in the NRM Voters Register and has a National Identity Card/Voter Location Slip/Application No. from NIRA shall be eligible to contest or vote in elections of the NRM Entrepreneurs League in the District where he or she is registered.

#### **PART B**

#### **ELECTIONS AT NATIONAL LEVEL**

#### 17. Special Organs and the National Conference.

- Elections shall be held at National level for NRM executive members of the Special Organs and for the election of executive members of the National Conference.
- 2. Election of the executive members of the National Conference shall be by Electoral College comprised of the following;
  - a. Members of the National Executive Council which comprise of;
    - i. The National Chairperson
    - ii. 1st National Vice Chairperson
  - iii. 2<sup>nd</sup> National Vice Chairperson (female)
  - iv. 6 (six) Vice Chairpersons representing the regions of Uganda East,Central, North, West, Kampala & Karamoja
  - v. NRM Members of Parliament/flag-bearers;
  - vi. NRM District Chairpersons/Flag bearers
  - vii. Municipality Mayors
  - viii. NRM Members of East African legislative Assembly (EALA)
    - ix. National Executive Committee Members of all Special Organs
    - x. All Chairpersons of NRM Branches in the Diaspora
    - xi. 30 Members of NRM Historical Leaders Forum elected by the Forum
  - xii. Not more than 10 eminent persons elected by the Council upon nomination by the Chairperson
  - b. Members of NRM Historical Leaders Forum;
  - c. Members of NRM District Executive Committees;
  - d. Members of the District Executive Committees of all Special Organs;
  - e. NRM members on District Councils;
  - f. Members of the NRM Municipal Executive Committees
  - g. NRM members of the Municipal Council
  - h. NRM Chairpersons of Sub-county Conferences;
  - i. Promoters of NRM

- 3. All elections at national level shall be conducted and supervised by the NRM Electoral Commission.
- 4. The National Conference for purposes of election of the national leadership of NRM shall be convened in accordance with the NRM Constitution.
- 5. The Offices for election at national level are;
  - a. National Chairperson
  - b. 1 st National Vice Chairperson
  - c. 2<sup>nd</sup> National Vice Chairperson
  - d. The Vice Chairperson-Central
  - e. The Vice Chairperson-Eastern
  - f. The Vice Chairperson-Northern
  - g. The Vice Chairperson-Western
  - h. The Vice Chairperson-Kampala
  - i. The Vice Chairperson-Karamoja
  - i. The NRM Presidential Candidate
- 6. There shall be Elections for NRM executive members of the following NRM Special Organs;
  - a. Women's League,
  - b. Youth League,
  - c. People with Disabilities League,
  - d. Workers League
  - e. Elders League,
  - f. Entrepreneurs League,
  - g. Veterans League,
  - h. Historical Leaders Forum.

- 7. The Offices for election for the Special Organs at National level are;
  - a. Chairperson
  - b. The Vice Chairperson-Central
  - c. The Vice Chairperson-Eastern
  - d. The Vice Chairperson-Northern
  - e. The Vice Chairperson-Western
  - f. The Vice Chairperson-Kampala
  - g. The Vice Chairperson-Karamoja
  - h. General Secretary
  - i. Secretary for Publicity
  - j. Secretary for Finance
- 8. There shall be election of Flagbearers for Special Interest Group Members of Parliament as follows;
  - a. Youth (5)
  - b. Workers (5)
  - c. People with Disabilities (5)
  - d. Older Persons (5)

# 18. Special Powers of the Electoral Commission.

1. Where, during the course of an election, it appears to the commission that by reason of any mistake, miscalculation, emergency or unusual or unforeseen circumstances any of the provisions of these regulations or any provision of the Constitution of the NRM relating to the election, does not accord with the exigencies of the situation, the commission may, by particular or general instructions, extend the time for doing any act, increase the number of election officers or polling stations or otherwise adapt any of those provisions as may be required to achieve the purposes of these regulations or that law to such extent as the commission considers necessary to meet the exigencies of the situation.

- 2. For avoidance of doubt, this section applies to the whole electoral process.
- 3. In exercising the powers in this regulation the Commission shall inform all parties intended to be affected by the exercise of these powers.

#### **PART C**

#### **NRM PRIMARIES**

#### 19. Eligibility of Candidates.

That subject to the provisions of the National Constitution and Article 48 of the Party Constitution, all members of NRM who meet the National and party requirements shall be eligible to become candidates for NRM at the various levels after going through the party primaries.

#### 20. Requirements of Authentic Academic Documents.

- a. Any aspirant or contestant for any position for which the national laws and the Constitution of the Republic of Uganda prescribe minimum academic qualifications MUST provide or present to NRM Electoral Commission ONLY authentic academic documents duly **CERTIFIED** by the issuing authority and/or recognized academic institution for the issuance of any such documents issued to the candidate.
- b. Any person who fails to present to the NRM Electoral Commission authentic academic documents duly **CERTIFIED**; fails to properly fill his or her nomination forms; or fails to comply with any regulation by the NRM Electoral Commission shall not be eligible for nomination.

# 21. Challenging a Candidate's Eligibility.

Where there is any disagreement and challenge on the eligibility of a nominated candidate, it shall be filed with the NRM EC within 7 days after his or her nomination, and the petition shall be strictly heard within 7 days and the NRM Electoral Commission decision on the disagreement and challenge shall be final.

#### 22. Nominations.

Candidates for the following offices shall be nominated subject to the NRM Constitution and these Regulations;

- i. President
- ii. Members of Parliament
- iii. City Mayors & City/City Division Councillors
- iv. District Chairpersons and Councillors
- v. Municipal Mayors and Municipal Councillors
- vi. Sub-county/Town Council Chairpersons/Mayors and Councillors
- vii. Parish Chairpersons
- viii. Village Chairpersons
  - ix. Leaders of any other elective position or office

#### 23. Qualifications for Nominations.

A person shall qualify for nomination if;

- a. He or she is a registered member of NRM and is duly registered upon the NRM register;
- b. He or she is a registered voter with the National Electoral Commission;
- c. He or she has all the National requirements (qualifications) in accordance with the Constitution of the Republic of Uganda and the National Electoral Laws.

#### 24. Nomination Procedure.

Subject to Regulation 13;

- a. The NRM Electoral Commission shall issue a Notice in a Newspaper of national circulation appointing two days during which the nomination of candidates is to take place indicating;
  - i. The time fixed for the nomination of candidates and places at which nominations will take place which shall be open places accessible to the public.
  - ii. The hours of each nomination day, during which nominations are to take place.

- b. The nomination of candidates shall be made on the appointed nomination day or date as follows;
  - i. Two eligible voters from the electoral area shall present the proposed candidate in person. One voter shall nominate and the second voter shall second the candidate respectively.
  - ii. The nomination forms shall be availed by the NRM Electoral Commission.
  - iii. Where a candidate is required to have certain academic qualifications or qualification whose proof is by way of documentation, the documents shall be presented to the NRM Electoral Commission in duplicate in the prescribed form.
  - iv. The Names and signatures of a minimum of twenty persons entitled to vote shall be presented in support of the nomination.
- c. For a presidential candidate, the nomination shall be supported by not less than one hundred (100) eligible party members from each of the six regions of NRM (appearing in the NRM Register).
- d. Each Supporting Nominator shall state in the Nomination Paper his or her name, village, party registration number for NRM membership quoted in the Branch Register and/or Yellow Book, signature. Nomination Form(s) shall be availed by NRM EC.

- e. A person shall not subscribe to more than one nomination paper/ nominate more than one candidate.
- f. A person who contravenes guideline 10(e) above shall be liable to a fine not exceeding five hundred thousand shillings.
- g. The nomination paper shall be accompanied by;
  - A declaration of a person seeking to be nominated (in conformity with requirements), a copy shall be availed by NRM EC.
  - ii. A non-refundable nomination fee prescribed for the various offices shall be paid to the Party EC, prior to picking nomination papers. The party EC shall then issue a receipt in respect of the deposit.
  - iii. Three postcard-size copies of a recent photograph of the proposed candidate be provided.
- h. An eligible voter under the NRM Constitution may inspect any Nomination paper filed with the NRM Electoral Commission and lodge any compliant with NRM Electoral Commission in respect of nomination challenging the qualification of any person nominated. Such inspection and lodging SHALL strictly be done within 48 hours after the Nomination.
- i. The returning officer shall, immediately after the expiry of the nomination time, announce the name of every candidate who has been duly nominated.

- j. For purpose of the nomination of candidates for a presidential election, the returning officer shall be the chairperson of the NRM Electoral Commission or a person designated in writing by the NRM FC.
- k. Subject to regulation 21 above, where a complaint is raised with regard to the Nomination of any candidate, the complaint shall be referred to the NRM Electoral Commission and the decision of the NRM Electoral Commission shall be final.

#### 25. Factors which invalidate a Nomination.

A person shall not be regarded as duly nominated and the nomination paper of any person shall be regarded as void if;

- a. The person's nomination paper was not signed and seconded in accordance with the herein stipulation.
- The nomination paper of the person was not accompanied by a list of names registered voters as required by these guidelines.
- c. Person has not complied with these guidelines.
- d. The person seeking nomination was not qualified for the respective office or election.
- e. Subject to the above, a returning Officer shall not refuse to accept any nomination paper;
  - i. By reason of an alleged ineligibility of the candidate sought to be nominated, unless the ground for the alleged ineligibility appears on the face of the nomination papers including identification documents and required attachments, or
  - ii. On account of any other imperfection in the nomination paper, if the returning officer is satisfied that there has been substantial compliance with the requirement.

# 26. Right to Complain to the NRM Electoral Commission upon Rejection of Nomination Paper:

Where a nomination paper of a person has been rejected or has been regarded as void;

- a. The returning officer shall immediately notify the affected person of the decision giving reasons for the decision; and
- b. The person shall have the right to complain against the decision to the party Electoral Commission and the party Electoral Commission may confirm or reverse the decision of the returning officer.

#### 27. Campaigns.

- a. Article 48 (4) of the NRM Constitution, provides that there shall be joint campaigns for members of parliament and district chairpersons.
- b. There shall also be joint campaigns for other levels of nominated candidates, moderated by the NRM Electoral Commission or it's duly appointed officers.
- c. Any cases or complaints arising from the campaigns shall be lodged with the Party Electoral Commission whose decision on the matter shall be final.

#### 28. Rights of Candidates.

a. All candidates shall be given equal treatment by the party electoral commission and its officers.

- b. Any candidate may either alone or in common with others publish campaign materials to solicit votes from the voters.
- c. A candidate may use private electronic or print media for his or her campaign.

# 29. A candidate shall not while campaigning do any of the following;

- a. Make statements which are false knowing them to be false, or
- b. in respect of which the maker is reckless whether they are true or false,
- c. make malicious statements,
- d. -make statements containing sectarian words or innuendoes,
- e. -make abusive, insulting or derogatory statements,
- f. -make exaggerations or using caricatures of candidates or using words of ridicule,
- g. -Using songs, poems and images with any of the effects described in the foregoing paragraphs.
- **30.** A person who contravenes any of the above provisions of the guidelines commits an offence and is liable to pay fine not exceeding one million shillings.

#### 31. Election of Candidates.

All NRM candidates in primary election shall be elected in accordance with Article 44(2) NRM Constitution.

### 32. Withdrawal of Candidate (s).

- a. A duly nominated candidates for election of any office may withdraw his or her nomination or candidature at any time before polling day in the election for which the person is standing as a candidate.
- b. A withdrawal of a candidate hereunder shall be effected by means of a written notification to the NRM Electoral commission or to the returning officer and shall be signed by the candidate personally and the candidate's signature shall be witnessed by the signatures of at least two registered voters of the party.
- c. No line shall be arranged for the candidate who has withdrawn on polling day.
- d. Where a candidate withdraws, each returning officer shall, on a polling day post a notice to that effect in a conspicuous place at the polling station and shall communicate the withdrawal as part of the voter education on the polling day.

#### 33. Where a Candidate Dies.

- a. Where in an election after the close of nomination and before the closing of polls, a candidate dies, the party EC shall immediately fix fresh nomination day(s) for giving such time as it thinks reasonable for enabling a new or new candidates to be nominated.
- b. Where fresh nomination days are fixed hereunder, the remaining candidate previously validly nominated shall not be required to be re-nominated and the party EC shall where necessary, postpone the election to a later convenient date.
- Where a candidate ceases to be a candidate otherwise than by reason of his or her death after the close of nominations, and

before the closing of polls, no fresh nomination shall be carried out.

#### 34. Assistance of voters with disability and other voters.

- a. Where a voter is by reason of blindness, illiteracy, old age, or any other disability/incapacity unable to find the line for his or her choice of candidate, that voter may report at the polling station accompanied by a person of his or her choice to assist the voter to line up for the candidate of the voters choice. The returning officer shall ensure that the person accompanying such other person shall leave the voting line unless he or she is also entitled to vote in that election.
- b. It shall be lawful for any member of a voter's family to assist a voter notwithstanding the fact that the former is below the age of eighteen years.
- c. A person shall not assist more than one person to vote under the above provision.
- d. Any election officer or a candidate's agent or an observer at any polling station is not permitted to assist any voter with disability.

# 35. Complaints at polling

- a. The candidate's agents and any voter present at the polling station may raise and present, in writing, complaints relating to the voting at the polling station.
- b. A presiding officer shall not refuse to receive a complaint presented to him or her.

c. The presentation received by the presiding officer shall be deliberated upon and resolved by the presiding officer and the polling assistants.

#### 36. Declaration of Unopposed Candidates Elected.

- a. Where a candidate at a time of the close of nominations is the sole candidate nominated, the party electoral commission shall publish and declare under its seal within forty eight(48)hours from the close of nominations that candidate is elected unopposed with effect from the date fixed for the poll.
- b. A declaration under (a) above shall be availed by the party EC in writing.
- c. Any prohibited activity which is an offence or is prohibited under the national electoral laws shall be so treated under these regulations.

#### 37. Categories of Elections

a) There shall be Primaries for the categories of elections as shown below;

S/N	CATEGORY OF ELECTION	POSITIONS	MODE OF ELECTION (All by Lining Up)	
a.	Presidential	1. Presidential Flagbearer	Electoral College	
b.	Parliamentary	Woman MP     Constituency MP	Universal Adult Suffrage	
		3. Special Interest Group MP (Youth, Workers, PWDs, Older Persons)	Electoral College	

c.	Local Government Councils	<ol> <li>LC V Chairperson/City         Lord Mayor</li> <li>Municipal/City Division         Mayor</li> <li>LC III Chairperson/ Town         Council Mayor</li> <li>Directly Elected         Councillor at District,         Municipal &amp; Sub-county         level</li> <li>Woman Councillor at         District, Municipal &amp; Sub-         county level</li> </ol>	Universal Adult Suffrage
		<ul> <li>6. SIG Councillors (Youth, Workers*, Older Persons, PWDs) at District, Municipal &amp; Sub-county level</li> <li>*Note: Workers Councillors are elected at District level only.</li> </ul>	Electoral College

#### 38. Levels of Elections

- i. All elections by Universal Adult Suffrage (as spelt out in (a) above) shall be conducted at Village level.
- ii. All elections by Electoral College (as spelt out in (a) above) shall be conducted at each level of the respective election.

## 39. Eligibility of Candidates

For one to be eligible to contest in Primaries for positions as specified in (2) above, he/she must meet the following minimum requirements;

- i. Must be a Ugandan Citizen
- ii. Must be 18 years and above
- iii. Must be a Member of the NRM
- iv. Must be a resident in the electoral area.
- v. Must have attained education of at least "A" Level OR its equivalent (for MPs & LC V Chairpersons only)
- vi. Must not be a public servant
- vii. Must not be a member of the armed forces i.e. the Army, Police and Prisons
- viii. Must be a Registered Voter in the National Electoral Commission Voters Register
- ix. Must not be a Cultural or Traditional Leader
- x. Must pay a non-refundable Expression of Interest Fee as shall be determined by the NRM Electoral Commission (See Schedule No. 1)

#### 40. Eligibility of Voters

The following persons shall be eligible to vote in NRM Primaries;

- For all elections by Universal Adult Suffrage any Ugandan who is 18 years and above and is a registered Member of NRM shall be eligible to vote.
- ii. For all elections by Electoral College all the 5 Members of the NRM Leagues (i.e. PWDs, Youth, Elders & Workers) from the previous level shall be eligible to vote for their SIG Councillors at their respective levels i.e. Sub-county, Municipality or District level.

# 41. Tallying & Announcement of Results

After all willing voters have lined up behind candidates of their choice;

- The Presiding Officer shall count the number of voters in the line behind each candidate/Candidate's Agent/Portrait assisted by Polling Assistants.
- ii. After counting, the Presiding Officer shall record the number of votes for each candidate on a Declaration of Results Form.
- iii. The Presiding Officer shall announce the number of votes each candidate has got at the Polling Station.
- iv. Agents of candidates shall sign Declaration of Results Forms <u>after</u> the Forms have been filled by the Presiding Officer. The Presiding Officer shall then give a copy of the Form to the agents of a candidate.
- v. A DR Form shall then be transmitted to the respective Tally Centre for final tallying.
- vi. Final Tallying and announcement of results/declaration of winners shall be done at the District Tally Centre by the NRM District Elections Officer/Registrar. No Tallying of results shall be done at Sub-county.

#### PART D

#### **ESTABLISHMENT OF AN ELECTIONS TRIBUNAL**

#### 42. Tribunal.

- There shall be an Election Disputes Tribunal of the National Resistance Movement constituted by the Director of Legal Services on an ad hoc basis.
- 2. The Tribunal may, subject to the number of disputes for determination, be constituted into several panels, each reporting to the overall chairperson of the Tribunal.
- 3. All members of the Tribunal shall be practicing advocates of the Courts of Judicature of Uganda with valid practicing licenses.

#### **ELECTION PETITIONS ARISING FROM PRIMARY ELECTIONS.**

#### 43. Who may present election petition.

- 1. Election petitions under this Act shall be filed with the Secretary to the Electoral Commission of the National Resistance Movement.
- 2. An election petition may be filed by any of the following persons:
  - a. A candidate who loses an election; or
  - b. A registered voter eligible to vote in the concerned election, supported by the signatures of not less than fifty voters registered in the constituency in a manner prescribed by regulations.
  - c. Every election petition shall be filed within five days after the day on which the result of the election is declared by the Electoral Commission.

- d. The person filing the petition shall serve upon the person whose election is disputed a copy of the petition within two days of filing and the person so served shall file a response within five days from the date of service of the petition and shall cause to be constituted a panel of the Tribunal to hear the petition. Service may be by email or such other verifiable electronic communication.
- 3. The Tribunal shall appoint a date for the hearing of the petition which shall be notified to all the parties upon a notice period of no less than three days. The Tribunal shall dispose of the petition within Seven days from the date of the hearing and shall make its ruling in writing. Where for reasons relating to further investigations and longer period is required, the same shall be communicated to the [arties but shall not in any even exceed a further seven days.
- 4. The ruling of the Tribunal shall be presented to the parties and, copied to the Chairperson of the Electoral Commission in any event not later than ten (14) days from the date of receipt of the complaint.
- 5. No member of the Electoral Commission shall be part of any panel of the Tribunal.
- 6. The Tribunal shall reach the decision by consensus or simple majority.
- 7. The decision shall be in writing and signed by a member of the panel and the Chairperson of the Tribunal.
- 8. Proceedings of the Tribunal shall be kept with the office of the Secretary to the Electoral Commission.
- 9. The decision of the Tribunal shall be binding upon the parties and the Electoral Commission and shall be a final decision.

# 44. Grounds for setting aside an election.

- 1. The election of a candidate shall only be set aside on any of the following grounds if proved to the satisfaction of the Tribunal:
  - a. Noncompliance with the provisions relating to elections in the constitution of the National Resistance Movement organisation, if the Tribunal is satisfied that there has been failure to conduct the election in accordance the principles laid down in those provisions and that the noncompliance and the failure affected the result of the election in a substantial manner;
  - b. That a person other than the one elected won the election; or
  - c. That the candidate was at the time of his or her election not qualified or was disqualified for election.
- 2. Where an election is set aside, then a fresh election shall be held as if it were a by-election in accordance within twenty one (21) days.
- 3. Any ground specified in subsection (1) shall be proved on the basis of a balance of probabilities.

### 45. Trial of election petitions.

- 1. Every election petition, filed under these regulations, shall be tried in in the presence of the parties or their duly appointed representatives.
- 2. The Tribunal shall proceed to hear and determine the matter expeditiously and may, for that purpose suspend any other matter pending before it.
- 3. If, on the trial of an election petition it is proved that any person who voted for a candidate-
  - a. Was guilty of personation or was not qualified or was disqualified as a voter at the election; or
  - b. Voted more than once at the election;

Then the vote given for the candidate by that person shall be deducted from the total number of votes given for the candidate at the election.

- 4. After due inquiry the Tribunal hearing an election petition may
  - a. dismiss the petition.
  - b. declare that a candidate other than the candidate declared elected was validly elected; or
  - c. set aside the election and order a new election.
- 5. The Tribunal before coming to a decision under subsection (4) may order a recount of the votes cast where a vote has been conducted by ballot.
- 6. At the conclusion of the trial of an election petition the Tribunal shall determine whether the respondent was duly elected or whether any, and if so which person other than the respondent was or is entitled to be declared duly elected, and if the Tribunal determines that
  - a. The respondent was duly elected, the elected, the election shall be and remain as valid as if no petition had been presented against the respondent's election;
  - b. The respondent was not duly elected but that some other person was or is entitled to be declare duly elected—
    - The respondent shall be ordered to vacate his or her seat;
       and
    - ii. The Tribunal shall certify its determination to the Commission and the Commission shall thereupon, by notice, declare that other person duly elected with effect from the day of the determination by the Tribunal.
  - c. the respondent was not duly elected and that no other person was or is entitled to be declared duly elected
    - i. The seat of the respondent shall be declared vacant; and

- ii. The Tribunal shall forthwith, certify its determination to the Commission.
- 7. Nothing in this Part confers on the Tribunal power to convict a person of a criminal offence when hearing any election petition.

#### 46. Other Dispute Resolution Mechanisms.

Where in internal structure elections there, disputes develop that require further intervention beyond the respective officers to whom the disputes or complaints are designated in these regulations, the Chairperson of the NRM may, in his discretion, appoint or Direct the Secretary General to appoint ad hoc committees to hear and resolve any such disputes or complaints.

### Dr. Tanga Odoi (PhD.),

Chairperson, NRM Electoral Commission

#### YOWERI KAGUTA MUSEVENI

Chairperson, Central Executive Committee.

#### FORM 1

#### **COMPLIANCE DECLARATION**

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academic papers and or related doc		
NRM EC for due consideration, for	election purposes, t	his Day
of, are true, ge	enuine, authentic and i	it is WELL KNOWN
to me that the said document (s) wer	e issued to ME by a rec	ognized institution
for their issuance. That I shall P	ERSONALLY be stric	<b>tly liable</b> for any
eventualities or legal action and	I shall personally M	IEET ANY COSTS
whatsoever that shall arise from any	contest or dispute agai	inst my documents
by any member of the public.		,
by any member of the public.		
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DECLARANT		
BEFORE ME		
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NRM DIRECTOR-LEGAL SERVICES		

FOR AND ON BEHALF OF THE NRM ELECTORAL COMMISSION

#### **DISCLAIMER:**

"Receipt and relying on any person's Academic Papers by the NRM Electoral Commission, which might later be found or discovered to have been forged or altered, shall lead to automatic cancellation of his or her Nomination or Candidate or subsequent Responsibility if already elected, at any time the Falsity of his or her academic papers is discovered and or proved."

# FORM 2.

# **CONSENT TO ETHICAL CONDUCT**

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CONSENTER

**DECLARANT** 

BEFORE ME

NRM DIRECTOR-LEGAL SERVICES

FOR AND ON BEHALF OF THE NRM ELECTORAL COMMISSION